AMENDMENT OFFERED BY Mr. Polis of Colorado

TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 5963

At the end of the amendment, add the following (and make such technical and conforming changes as may be appropriate):

1 TITLE V—ENDING CORPORAL

2 PUNISHMENT IN SCHOOLS

- 3 SEC. 501. SHORT TITLE.
- 4 This title may be cited as the "Ending Corporal Pun-
- 5 ishment in Schools Act of 2016".
- 6 SEC. 502. FINDINGS.
- 7 Congress finds the following:
- 8 (1) Behavioral interventions for children must
- 9 promote the right of all children to be treated with
- dignity. All children have the right to be free from
- any corporal punishment.
- 12 (2) Safe, effective, evidence-based strategies are
- available to support children who display challenging
- behaviors in school settings.
- 15 (3) School personnel have the right to work in
- a safe environment and should be provided training

1	and support to prevent injury and trauma to them-
2	selves and others.
3	(4) According to the Department of Education's
4	Technical Assistance Center on School-Wide Positive
5	Behavior Interventions and Support, outcomes asso-
6	ciated with school-wide positive behavior support are:
7	decreased office discipline referrals, increased in-
8	structional time, decreased administrator time spent
9	on discipline issues, efficient and effective use of
10	scarce resources, and increased perception of school
11	safety and sustainability through a team approach.
12	(5) Every 30 seconds during the school year, a
13	public school student is corporally punished.
14	(6) Nineteen States continue to permit corporal
15	punishment in public schools.
16	(7) According to Department of Education sta-
17	tistics, each year in the United States, hundreds of
18	thousands of school children are subjected to cor-
19	poral punishment in public schools. School corporal
20	punishment is usually executed in the form of "pad-
21	dling", or striking students with a wooden paddle on
22	their buttocks or legs, which can result in abrasions,
23	bruising, severe muscle injury, hematomas, whiplash
24	damage, life-threatening hemorrhages, and other

1	medical complications that may require hospitaliza-
2	tion.
3	(8) Gross racial disparity exists in the execution
4	of corporal punishment of public school children, and
5	African-American schoolchildren are disproportion-
6	ately corporally punished. The most recent available
7	statistics show that African-American students make
8	up 18 percent of the national student population,
9	but comprise 40 percent of all students subjected to
10	physical punishment at school. Black children are
11	nearly two-and-a-half times more likely to be cor-
12	porally punished than White children, and nearly
13	eight times more likely to be corporally punished
14	than Hispanic children.
15	SEC. 503. PURPOSES.
16	The purposes of this title are to—
17	(1) eliminate the use of corporal punishment in
18	schools;
19	(2) ensure the safety of all students and school
20	personnel in schools and promote a positive school
21	culture and climate; and
22	(3) assist States, local educational agencies,
23	and schools in identifying and implementing effective
24	evidence-based models to prevent and reduce—
25	(A) corporal punishment in schools;

1	(B) aversive behavior interventions that
2	compromise health and safety; and
3	(C) physical, emotional, or psychological
4	abuse.
5	SEC. 504. PROHIBITION AGAINST CORPORAL PUNISHMENT.
6	Subpart 4 of part C of the General Education Provi-
7	sions Act (20 U.S.C. 1232f et seq.) is amended by adding
8	at the end the following:
9	"SEC. 448. PROHIBITION AGAINST CORPORAL PUNISH-
10	MENT.
11	"(a) General Prohibition.—No funds shall be
12	made available under any applicable program to any edu-
13	cational agency or institution, including a local edu-
14	cational agency or State educational agency, that has a
15	policy or practice which allows school personnel to inflict
16	corporal punishment upon a student—
17	"(1) as a form of punishment; or
18	"(2) for the purpose of modifying undesirable
19	behavior.
20	"(b) Local Educational Agencies.—
21	"(1) IN GENERAL.—In the case of an applicable
22	program under which a local educational agency may
23	only receive funds through a State educational agen-
24	cy that is prohibited under subsection (a) from re-
25	ceiving funds under any applicable program, a local

1	educational agency that is not prohibited under sub-
2	section (a) from receiving such funds may apply di-
3	rectly to the Secretary to receive funds under the
4	program.
5	"(2) Certification.—Each local educational
6	agency applying directly to the Secretary under
7	paragraph (1) shall certify in such application that
8	the agency is not prohibited under subsection (a)
9	from receiving funds under any applicable program.
10	"(c) Rule of Construction.—Nothing in this sec-
11	tion shall be construed to preclude school personnel from
12	using, within the scope of employment, reasonable re-
13	straint to the lightest possible degree upon a student, if—
14	"(1) the student's behavior poses an imminent
15	danger of physical injury to the student, school per-
16	sonnel, or others;
17	"(2) less restrictive interventions would be inef-
18	fective in stopping such imminent danger of physical
19	injury; and
20	"(3) the reasonable restraint ends immediately
21	upon the cessation of the conditions described in
22	paragraphs (1) and (2).
23	"(d) Definitions.—For purposes of this section—

1	"(1) the term 'corporal punishment' has the
2	meaning given such term in section 12 of the End-
3	ing Corporal Punishment in Schools Act of 2016;
4	"(2) the term 'educational agency or institution'
5	means any public or private agency or institution
6	which is the recipient, or serves students who are re-
7	cipients of, funds under any applicable program;
8	"(3) the terms 'local educational agency' and
9	'State educational agency' have the meanings given
10	such terms in section 9101 of the Elementary and
11	Secondary Education Act of 1965;
12	"(4) the term 'school personnel' has the mean-
13	ing given such term in section 12 of the Ending Cor-
14	poral Punishment in Schools Act of 2016; and
15	"(5) the term 'student' includes any person who
16	is in attendance at an educational agency or institu-
17	tion.".
18	SEC. 505. STATE PLAN AND ENFORCEMENT.
19	(a) State Plan.—Not later than 18 months after
20	the date of enactment of this Act and every third year
21	thereafter, each State educational agency shall submit to
22	the Secretary a State plan that provides—
23	(1) assurances to the Secretary that the State
24	has in effect policies and procedures that eliminate
25	the use of corporal punishment in schools;

1	(2) a description of the State's policies and pro-
2	cedures; and
3	(3) a description of the State plans to ensure
4	school personnel and parents, including private
5	school personnel and parents, are aware of the
6	State's policies and procedures.
7	(b) Enforcement.—
8	(1) In General.—
9	(A) Use of remedies.—If a State edu-
10	cational agency fails to comply with subsection
11	(a), the Secretary shall—
12	(i) withhold, in whole or in part, fur-
13	ther payments under an applicable pro-
14	gram (as such term is defined in section
15	400(c) of the General Education Provi-
16	sions Act (20 U.S.C. 1221)) in accordance
17	with section 455 of such Act (20 U.S.C.
18	1234d);
19	(ii) enter into a compliance agreement
20	in accordance with section 457 of the Gen-
21	eral Education Provisions Act (20 U.S.C.
22	1234f); or
23	(iii) issue a complaint to compel com-
24	pliance of the State educational agency
25	through a cease and desist order, in the

1	same manner the Secretary is authorized
2	to take such action under section 456 of
3	the General Education Provisions Act (20
4	U.S.C. 1234e).
5	(B) Cessation of withholding of
6	FUNDS.—Whenever the Secretary determines
7	(whether by certification or other appropriate
8	evidence) that a State educational agency that
9	is subject to the withholding of payments under
10	subparagraph (A)(i) has cured the failure pro-
11	viding the basis for the withholding of pay-
12	ments, the Secretary shall cease the withholding
13	of payments with respect to the State edu-
14	cational agency under such subparagraph.
15	(2) Rule of Construction.—Nothing in this
16	subsection shall be construed to limit the Secretary's
17	authority under the General Education Provisions
18	Act (20 U.S.C. 1221 et seq.).
19	(c) Rule of Construction.—Nothing in this sec-
20	tion shall be construed to preclude school personnel from
21	using, within the scope of employment, reasonable re-
22	straint to the lightest possible degree upon a student, if—
23	(1) the student's behavior poses an imminent
24	danger of physical injury to the student, school per-
25	sonnel, or others;

1	(2) less restrictive interventions would be inef-
2	fective in stopping such imminent danger of physical
3	injury; and
4	(3) the reasonable restraint ends immediately
5	upon the cessation of the conditions described in
6	paragraphs (1) and (2) .
7	SEC. 506. GRANT AUTHORITY.
8	(a) In General.—From the amount appropriated
9	under section 11, the Secretary may award grants to State
10	educational agencies to assist the agencies in improving
11	school climate and culture by implementing school-wide
12	positive behavior support approaches.
13	(b) DURATION OF GRANT.—A grant under this sec-
14	tion shall be awarded to a State educational agency for
15	a 3-year period.
16	(c) Application.—Each State educational agency
17	desiring a grant under this section shall submit an appli-
18	cation to the Secretary at such time, in such manner, and
19	accompanied by such information as the Secretary may
20	require, including information on how the State edu-
21	cational agency—
22	(1) will develop State training programs on
23	school-wide positive behavior support approaches,
24	such as training programs developed with the assist-
25	ance of the Secretary (acting through the Office of

1	Special Education Programs Technical Assistance
2	Center on Positive Behavioral Interventions and
3	Supports of the Department of Education); and
4	(2) will target resources to schools and local
5	educational agencies in need of assistance related to
6	improving school culture and climate through posi-
7	tive behavior supports.
8	(d) Authority To Make Subgrants.—
9	(1) In General.—A State educational agency
10	receiving a grant under this section may use such
11	grant funds to award subgrants, on a competitive
12	basis, to local educational agencies.
13	(2) Application.—A local educational agency
14	desiring to receive a subgrant under this section
15	shall submit an application to the applicable State
16	educational agency at such time, in such manner,
17	and containing such information as the State edu-
18	cational agency may require.
19	(e) Private School Participation.—
20	(1) In general.—A local educational agency
21	receiving subgrant funds under this section shall,
22	after timely and meaningful consultation with appro-
23	priate private school officials, ensure that private
24	school personnel can participate, on an equitable

1 basis, in activities supported by funds under this 2 section. 3 (2) Public control of funds.—The control 4 of funds provided under this section, and title to ma-5 terials, equipment, and property purchased with 6 such funds, shall be in a public agency, and a public 7 agency shall administer such funds, materials, equip-8 ment, and property. 9 (f) REQUIRED ACTIVITIES.—A State educational 10 agency receiving a grant, or a local educational agency re-11 ceiving a subgrant, under this section shall use such grant 12 or subgrant funds to carry out the following: 13 (1) Developing and implementing high-quality 14 professional development and training programs, 15 such as training programs developed with the assistance of the Secretary (acting through the Office of 16 17 Special Education Programs Technical Assistance 18 Center on Positive Behavioral Interventions and 19 Supports of the Department of Education), to imple-20 evidence-based ment systematic approaches 21 school-wide positive behavior supports, including im-22 proving coaching, facilitation, and training capacity 23 for principals and other administrators, teachers, 24 specialized instructional support personnel,

25

other staff.

1	(2) Providing technical assistance to develop
2	and implement evidence-based systematic approaches
3	to school-wide positive behavior supports, including
4	technical assistance for data-driven decisionmaking
5	related to behavioral supports and interventions in
6	the classroom and throughout common areas.
7	(3) Researching, evaluating, and disseminating
8	high-quality evidence-based programs and activities
9	that implement school-wide positive behavior sup-
10	ports with fidelity.
11	(4) Supporting other local positive behavior
12	support implementation activities consistent with
13	this subsection, including outreach to families and
14	community agencies and providers, such as mental
15	health authorities.
16	(g) EVALUATION AND REPORT.—Each State edu-
17	cational agency receiving a grant under this section shall,
18	at the end of the 3-year grant period for such grant, pre-
19	pare and submit to the Secretary, a report that—
20	(1) evaluates the State's progress toward devel-
21	oping and implementing evidence-based systematic
22	approaches to school-wide positive behavior supports;
23	and
24	(2) includes such information as the Secretary
25	may require.

1	(h) DEPARTMENT OF THE INTERIOR.—From the
2	amount appropriated under section 11, the Secretary may
3	allocate funds to the Secretary of the Interior for activities
4	under this section with respect to schools operated or
5	funded by the Department of the Interior, under such
6	terms as the Secretary of Education may prescribe.
7	SEC. 507. NATIONAL ASSESSMENT.
8	(a) National Assessment.—The Secretary shall
9	carry out a national assessment to—
10	(1) determine compliance with the requirements
11	of this title; and
12	(2) identify best practices with respect to pro-
13	fessional development and training programs carried
14	out under section 6, which shall include identifying
15	evidence-based school personnel training models with
16	demonstrated success (including models that empha-
17	size positive behavior supports and de-escalation
18	techniques over physical intervention).
19	(b) Report.—The Secretary shall submit to the
20	Committee on Education and the Workforce of the House
21	of Representatives and the Committee on Health, Edu-
22	cation, Labor, and Pensions of the Senate—
23	(1) an interim report that summarizes the pre-
24	liminary findings of the assessment described in sub-

1	section (a) not later than 3 years after the date of
2	enactment of this Act; and
3	(2) a final report of the findings of the assess-
4	ment not later than 5 years after the date of the en-
5	actment of this Act.
6	SEC. 508. PROTECTION AND ADVOCACY SYSTEMS.
7	Protection and Advocacy Systems shall have the au-
8	thority provided under section 143 of the Developmental
9	Disabilities Assistance and Bill of Rights Act of 2000 (42 $$
10	U.S.C. 15043) to investigate, monitor, and enforce protec-
11	tions provided for students under this title and the amend-
12	ments made by this title.
13	SEC. 509. LIMITATION OF AUTHORITY.
14	(a) In General.—Nothing in this title shall be con-
15	strued to restrict or limit, or allow the Secretary to restrict
16	or limit, any other rights or remedies otherwise available
17	to students or parents under Federal, State, or local law
18	or regulation.
19	(b) Applicability.—
20	(1) Private schools.—Nothing in this title
21	shall be construed to affect any private school that
22	does not receive, or does not serve students who re-
23	ceive, support in any form from any program sup-
24	ported, in whole or in part, with funds appropriated
25	to the Department of Education.

1	(2) Home schools.—Nothing in this title shall
2	be construed to—
3	(A) affect a home school, whether or not a
4	home school is treated as a private school or
5	home school under State law; or
6	(B) consider parents who are schooling a
7	child at home as school personnel.
8	SEC. 510. RULE OF CONSTRUCTION ON DATA COLLECTION.
9	Nothing in this title shall be construed to affect the
10	collection of information or data with respect to corporal
11	punishment authorized under the statutes and regulations
12	implementing title VI of the Civil Rights Act of 1964 (42
13	U.S.C. 2000d et seq.), title IX of the Education Amend-
14	ments of 1972 (20 U.S.C. 1681 et seq.), section 504 of
15	the Rehabilitation Act of 1973 (29 U.S.C. 794 et seq.),
16	or the Department of Education Organization Act (20
17	U.S.C. 3401 et seq.).
18	SEC. 511. AUTHORIZATION OF APPROPRIATIONS.
19	There are authorized to be appropriated such sums
20	as may be necessary to carry out this title for fiscal year
21	2018 and each of the 4 succeeding fiscal years.
22	SEC. 512. DEFINITIONS.
23	In this title:
24	(1) Corporal Punishment.—The term "cor-
25	poral punishment" means paddling, spanking, or

1 other forms of physical punishment, however light, 2 imposed upon a student. 3 (2)EDUCATIONAL SERVICE AGENCY.—The term "educational service agency" has the meaning 4 5 given such term in section 9101(17) of the Elemen-6 tary and Secondary Education Act of 1965 (20 7 U.S.C. 7801(17)). (3) Elementary school.—The term "elementary school. 8 9 tary school" has the meaning given the term in sec-10 tion 9101(18) of the Elementary and Secondary 11 Education Act of 1965 (20 U.S.C. 7801(18)). 12 (4) Local Educational Agency.—The term "local educational agency" has the meaning given 13 14 the term in section 9101(26) of the Elementary and 15 Secondary Education Act of 1965 (20 U.S.C. 16 7801(26)). 17 (5) PARENT.—The term "parent" has the 18 meaning given the term in section 9101(31) of the 19 Elementary and Secondary Education Act of 1965 20 (20 U.S.C. 7801(31)). 21 (6) Positive Behavior supports.—The term 22 "positive behavior supports" means a systematic ap-23 proach to embed evidence-based practices and data-24 driven decisionmaking to improve school climate and 25 culture, including a range of systemic and individ-

1	ualized strategies to reinforce desired behaviors and
2	diminish reoccurrence of problem behaviors, in order
3	to achieve improved academic and social outcomes
4	and increase learning for all students, including
5	those with the most complex and intensive behav-
6	ioral needs.
7	(7) Protection and advocacy system.—The
8	term "protection and advocacy system" means a
9	protection and advocacy system established under
10	section 143 of the Developmental Disabilities Assist-
11	ance and Bill of Rights Act of 2000 (42 U.S.C.
12	15043).
13	(8) School.—The term "school" means an en-
14	tity—
15	(A) that—
16	(i) is a public or private—
17	(I) day or residential elementary
18	school or secondary school; or
19	(II) early childhood, elementary
20	school, or secondary school program
21	that is under the jurisdiction of a
22	school, local educational agency, edu-
23	cational service agency, or other edu-
24	cational institution or program; and

1	(ii) receives, or serves students who
2	receive, support in any form from any pro-
3	gram supported, in whole or in part, with
4	funds appropriated to the Department of
5	Education; or
6	(B) that is a school funded or operated by
7	the Department of the Interior.
8	(9) School Personnel.—The term "school
9	personnel" has the meaning—
10	(A) given the term in section 4151(10) of
11	the Elementary and Secondary Education Act
12	of 1965 (20 U.S.C. 7161(10)); or
13	(B) given the term "school resource offi-
14	cer" in section 4151(11) of the Elementary and
15	Secondary Education Act of 1965 (20 U.S.C.
16	7161(11)).
17	(10) Specialized instructional support
18	PERSONNEL.—The term "specialized instructional
19	support personnel" means school counselors, school
20	social workers, school nurses, school psychologists,
21	and other qualified professional personnel involved in
22	providing assessment, diagnosis, counseling, edu-
23	cational, health, therapeutic, and other necessary
24	corrective or supportive services.

1	(11) SECONDARY SCHOOL.—The term "sec-
2	ondary school" has the meaning given the term in
3	section 9101(38) of the Elementary and Secondary
4	Education Act of 1965 (20 U.S.C. 7801(38)).
5	(12) Secretary.—The term "Secretary"
6	means the Secretary of Education.
7	(13) State.—The term "State" has the mean-
8	ing given the term in section 9101 of the Elemen-
9	tary and Secondary Education Act of 1965 (20
10	U.S.C. 7801).
11	(14) State educational agency.—The term
12	"State educational agency" has the meaning given
13	the term in section 9101(41) of the Elementary and
14	Secondary Education Act of 1965 (20 U.S.C.
15	7801(41)).
16	(15) Student.—The term "student" means a
17	student enrolled in a school defined in paragraph
18	(8).
19	SEC. 513. PRESUMPTION OF CONGRESS RELATING TO COM-
20	PETITIVE PROCEDURES.
21	(a) Presumption.—It is the presumption of Con-
22	gress that grants awarded under this title will be awarded
23	using competitive procedures based on merit.
24	(b) Report to Congress.—If grants are awarded
25	under this title using procedures other than competitive

- 1 procedures, the Secretary shall submit to Congress a re-
- 2 port explaining why competitive procedures were not used.
- 3 SEC. 514. PROHIBITION ON EARMARKS.
- 4 None of the funds appropriated to carry out this title
- 5 may be used for a congressional earmark as defined in
- 6 clause 9(e) of rule XXI of the Rules of the House of Rep-
- 7 resentatives of the 114th Congress.

